# STATE OF CALIFORNIA DEPARTMENT OF INSURANCE

300 Capitol Mall, 17<sup>th</sup> Floor Sacramento, California 95814

## NOTICE OF PROPOSED ACTION AND NOTICE OF PUBLIC HEARING

January 1, 2021 Workers' Compensation Claims Cost Benchmark and Advisory Pure Premium Rates

September 4, 2020

File No. REG-2020-00014

Approval of the Workers' Compensation Claims Cost Benchmark and Advisory Pure Premium Rates to be effective January 1, 2021.

#### NOTICE AND SUBJECT OF PUBLIC HEARING

Notice is hereby given that the Insurance Commissioner will hold a public hearing in response to a filing, submitted on August 26, 2020, by the Workers' Compensation Insurance Rating Bureau of California ("WCIRB"), to consider approval of the Workers' Compensation Claims Cost Benchmark and advisory pure premium rates developed by the WCIRB as a rating organization on behalf of its member insurers.

#### **HEARING DATE AND LOCATION**

A public hearing will be conducted to permit all interested persons the opportunity to present statements or arguments, verbally or in writing, with respect to the matters proposed in the WCIRB's filing, at the following date, time and place:

October 5, 2020 – 10:00 A.M.
California Department of Insurance
ELECTRONIC PARTICIPATION ONLY
TOLL-FREE TELEPHONE NUMBER (Audio-only): 877-226-8143
Access Code: 6851851
Link to Presentation (Visual portion of presentation only):
URL to Join Event:

http://attexwc.webex.com/attexwc/onstage/g.php?d=1463243959

**Event Password: 9PUieipmZ67** 

Link to Presentation Materials, Available Beginning October 1, 2020: <a href="https://legaldocs.insurance.ca.gov/publicdocs/SearchRegulations">https://legaldocs.insurance.ca.gov/publicdocs/SearchRegulations</a>, search for "REG-2020-00014" in search bar.

Participants will be given instructions on how to provide testimony once they

#1175569.1

have accessed the hearing. The hearing will continue on the date noted above until all testimony has been submitted or until 5:00 P.M., whichever is earlier.

## **Access to Telephonic Conference Call**

This hearing will be open to the public. To make it possible for the Department to advise attendees of future rulemaking activity, as well as to aid the Department of Insurance in managing attendance, we request that you voluntarily RSVP as soon as possible, preferably by 5:00 P.M. on Thursday, October 1, 2020, by providing your name(s), the name of the organization you represent, and your contact information, including email address of each attendee to brentley.yim@insurance.ca.gov. An RSVP is not required to attend the telephonic conference and all attendees are invited to participate regardless of whether there was an RSVP.

The telephonic conference to be used for the public hearing is accessible to persons with mobility impairment. Persons with sight or hearing impairments are requested to notify the contact person for these hearings (listed below) in order to make specific arrangements, if necessary.

#### **Access to Presentation**

Members of the public will be required to provide an e-mail address and a name in order to access the visual presentation during the hearing. This information will be required at the time of the hearing. Individuals who do not wish to provide such information may access the presentation materials by accessing the Department's website (see below, under *Internet Access*), which will be provided in advance of the hearing, and may follow along with the telephonic portion of the hearing.

#### **AUTHORITY AND REFERENCE**

## Workers' Compensation Claims Cost Benchmark and Pure Premium Rates

Pursuant to Insurance Code Section 11750.3, a rating organization may develop pure premium rates for each employee classification on behalf of its member insurers for submission to the Insurance Commissioner for issuance or approval. In addition to the proposed changes to the individual classification pure premium rates, the WCIRB submits an average pure premium rate for all employer classifications that is intended to measure the overall costs in the California worker's compensation system, which is designated as the Workers' Compensation Claims Cost Benchmark.

The Insurance Code provisions regarding workers' compensation insurance rate supervision state that the pure premium rates issued or approved by the Insurance Commissioner are advisory only, and that the Insurance Commissioner is not authorized to require insurers to use the pure premium rates issued or approved by the Insurance Commissioner. These pure premium rates are an estimate of future workers' compensation claims costs. However, all insurers must submit their rates

#1175569.1

for review to the Insurance Commissioner prior to their use, and an insurer's filed workers' compensation rates are public information.

#### INFORMATIVE DIGEST

Pursuant to Insurance Code Sections 11750 and 11750.3, the WCIRB has developed and submitted for the Insurance Commissioner's approval pure premium rates for use by its member insurers. The pure premium rates are advisory only, and insurers may use any set of pure premium rates that are identified in the insurer's rate filing.

The pure premium rates recommended by the WCIRB, to be effective January 1, 2021, are detailed in the WCIRB's filing and summarized below.

## APPROVAL OF PURE PREMIUM RATES

Pursuant to California Insurance Code Section 11750.3, the WCIRB has proposed advisory pure premium rates for approval by the Insurance Commissioner to be effective January 1, 2021 with respect to new and renewal policies as of the first anniversary rating date of a risk on or after January 1, 2021. The average indicated January 1, 2021 advisory pure premium rate reflecting the March 31, 2020 experience is \$1.56 per \$100 of payroll. This indication reflects the WCIRB's actuarial estimate of the costs to be incurred against policies issued on or after January 1, 2021.

#### PROCEEDINGS NOT SUBJECT TO ADMINISTRATIVE PROCEDURE ACT

The Workers' Compensation Claims Cost Benchmark and Advisory Pure Premium Rates approved by the Commissioner pertain to the establishment of workers' compensation insurance rates. Subdivision (g) of section 11340.9 of the Government Code states that the Administrative Procedure Act [Chapter 3.5] shall not apply to regulations that establish or fix rates, prices, or tariffs, and the Office of Administrative Law has determined that these proceedings are excluded from the requirements of the Administrative Procedure Act.

The public hearing in this matter is required pursuant to subdivision (b) of section 11750 of the Insurance Code. Upon conclusion of the public hearing, the Commissioner shall issue a final Order approving, disapproving, or modifying the rate proposed by the WCIRB.

#1175569.1

#### PRESENTATION OF ORAL AND/OR WRITTEN COMMENTS

## **Presentation of Written or Oral Comments; Contact Persons**

All persons are invited to submit written comments on the proposed regulations during the public comment period. The public comment period will end at **5:00 P.M. on Monday, October 5, 2020**. Please direct all written comments to the following contact person:

Brentley Yim, Attorney
California Department of Insurance
1901 Harrison St., 4th Floor
Oakland, CA 94612
Telephone: (415) 538-4113
brentley.yim@insurance.ca.gov

Questions regarding procedure, comments, or the substance of the proposed action should be addressed to the above contact person. If he is unavailable, inquiries may be addressed to the following backup contact person:

Patricia Hein, Attorney
California Department of Insurance
1901 Harrison St., 6th Floor
Oakland, CA 94612
Telephone: (415) 538-4430
patricia.hein@insurance.ca.gov

Please note that under the California Public Records Act (Government Code Section 6250, et seq.), your written and oral comments, and associated contact information (e.g., your address, phone number, e-mail, etc.) become part of the public record and can be released to the public upon request.

## **DEADLINE FOR WRITTEN COMMENTS**

All written material, unless submitted at the hearing, must be received at the address, FAX number, or email address listed above no later than 5:00 P.M. on October 5, 2020. Any written materials received after that time may not be considered.

## **Comments Transmitted by E-Mail or Facsimile**

The Commissioner will accept written comments transmitted by e-mail provided they are sent to the following e-mail address: <a href="mailto:brentley.yim@insurance.ca.gov">brentley.yim@insurance.ca.gov</a>. The Commissioner will also accept written comments transmitted by facsimile provided they are directed to the attention of Brentley Yim and sent to the following facsimile number: (415) 904-5490. Comments sent to e-mail addresses or facsimile numbers other than those designated in this notice will not be accepted.

#1175569.1 4

Comments sent by e-mail or facsimile are subject to the deadline set forth above for written comments.

#### **ACCESS TO FILE**

Any interested person may inspect, or request copies at the statutory cost of duplication, of the public portions of the Workers' Compensation Claims Cost Benchmark and Pure Premium Rates file and the WCIRB's filing by making a request to the contact person listed above. The file will be available for inspection and copying by prior appointment at 1901 Harrison St., 4<sup>th</sup> Floor, Oakland, California 94612, between the hours of 9:00 A.M. and 5:00 P.M., Monday through Friday.

The express terms of the proposed amendments as contained in the WCIRB's filing may also be viewed or downloaded from the Regulatory and Pure Premium Rate Filings section of the WCIRB website: <a href="https://www.wcirb.com/filings-and-plans/filings">www.wcirb.com/filings-and-plans/filings</a>.

## **INTERNET ACCESS**

Documents concerning these proposed regulations are available on the Department's website at the following link: <a href="www.insurance.ca.gov/0250-insurers/0500-legal-info/0200-regulations/proposed-regulations.cfm">www.insurance.ca.gov/0250-insurers/0500-legal-info/0200-regulations/proposed-regulations.cfm</a>. Click on "Search for Proposed Regulations," and enter "REG-2020-00014" into the search bar.

Questions regarding access to the presentation materials may be directed to:

Randi Bovard, Analyst California Department of Insurance

Email: CDIRegulations@insurance.ca.gov

Telephone: (916) 492-3501

#### **AUTOMATIC MAILING**

A copy of this Notice, including the informative digest that contains the general substance of the proposed regulations, will automatically be sent to all persons on the Insurance Commissioner's Bulletins and Rulings, and California Government Code mailing lists.

## ADOPTION AND NOTICE OF WORKERS' COMPENSATION CLAIMS COST BENCHMARK AND PURE PREMIUM RATES

Following the hearing, the Insurance Commissioner shall approve, disapprove, or modify the proposed rate. Notice of the Insurance Commissioner's action will be sent to all persons on the Insurance Commissioner's Bulletins and Rulings mailing list, the California Government Code mailing lists, and to those persons who have otherwise requested notice of the Commissioner's action.

#1175569.1 5